

Message Text

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14

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 ACDA-19 IO-12 SCI-06

CEQ-02 EPA-04 EB-11 RSR-01 /160 W
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FM USMISSION NATO

TO SECSTATE WASHDC 0044

SECDEF WASHDC

INFO ALL NATO CAPITALS 2942

US MISSION BERLIN 814

USDEL SALT TWO

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMEMBASSY VIENNA

C O N F I D E N T I A L USNATO 2306

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: FRG REPORT ON BREZHNEV VISIT

HELSINKI FOR USDEL MPT

VIENNA FOR USDEL MBFR

SUMMARY: KRAPF (FRG) READ AND CIRCULATED IN MAY 10 NAC BRIEF
REPORT ON FORTHCOMING BREZHNEV VISIT TO FRG, NOTING THAT
EXCHANGE OF DRAFT COMMUNIQUE SHOWED SOVIETS PRINCIPALLY
INTERESTED IN BILATERAL MATTERS. FIVE BILATERAL AGREEMENTS WOULD
PROBABLY BE SIGNED; INCLUSION OF BERLIN IN AGREEMENTS HAD PROVEN
DIFFICULT, BUT RESOLUTION OF ISSUES WAS EXPECTED IN NEXT
FEW DAYS.

END SUMMARY

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BEGIN TEXT OF FRG REPORT

1. THE 18 AND 19 MAY HAVE BEEN ENVISAGED FOR
SUBSTANTIVE TALKS.

THE 10 AND 21 MAY ARE OPEN FOR A PROGRAMME OF SIGHTSEEING, VISITS TO FACTORIES AND THE LIKE. THE SOVIETS HAVE NOT YET COMMENTED ON THE SUGGESTIONS MADE BY US FOR SUCH A PROGRAMME.

2. WE HAVE HANDED THE SOVIETS A DRAFT OF A COMMUNIQUE SEVERAL DAYS AGO, WHILE THE SOVIETS HAVE NOW GIVEN US A COUNTER-DRAFT OF A " JOINT DECLARATION". IT CAN BE TAKEN FROM THIS DRAFT THAT THE SOVIET UNION ALSO WANTS THE TALKS TO CONCENTRATE ON BILATERAL PROBLEMS. IT IS PLACING THE EMPHASIS ON ECONOMIC PROBLEMS. IT IS BECOMING EVIDENT THAT, AS IN THE CASE OF OTHER WESTERN EUROPEAN STATES, THE SOVIETS WILL TRY TO OBTAIN ALSO FROM US FAR- REACHING ASSURANCES FOR THE LONG-TERM SUPPORT AND PROMOTION OF ECONOMIC AND SCIENTIFIC-TECHNICAL COOPERATION.

3. IN GENERAL WE ARE PREPARED TO ENGAGE IN SUCH COOPERATION BUT WILL DISTRIBUTE THE ACCENTS IN THE TALKS MORE EVENLY. AFTER THE DIFFICULTIES WE ARE NOW FACING WITH REGARD TO THE INCLUSION OF BERLIN INTO THE GERMAN- SOVIET AGREEMENTS AND AFTER THE EVENTS ACCOMPANYING THE SOVIET INDUSTRIAL FAIR IN BERLIN, THIS SUBJECT WILL HAVE TO FIGURE IN OUR TALKS. WE SHALL ALSO RAISE THE PROBLEM OF REPATRIATION AND FAMILY REUNION. FINALLY, WE CONSIDER IT IMPORTANT THAT OTHER ASPECTS OF OUR BILATERAL RELATIONS, SUCH AS THE CULTURAL SECTOR AND EXCHANGES IN GENERAL, ARE ADEQUATELY COVERED IN THE TALKS.

4. IT IS VERY PROBABLE THAT A NUMBER OF BILATERAL AGREEMENTS WILL BE SIGNED DURING MR. BREZNEV' S VISIT. SUBSTANTIVELY COMPLETED ARE

- AN AGREEMENT ON SCIENTIFIC- TECHNICAL COOPERATION,

- AN AGREEMENT ON ECONOMIC COOPERATION,

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- AN AGREEMENT ON THE PROTECTION OF THE ENVIRONMENT,

- AN AGREEMENT ON CULTURAL COOPERATION,
AND

- A SUPPLEMENTARY AGREEMENT TO THE GERMAN- SOVIET AIR TRAFFIC AGREEMENT OF 1971 CONCERNING THE ESTABLISHMENT OF LUFTHANSA FLIGHTS TO TOKYO ON THE SIBERIAN ROUTE.

5. IN THE NEGOTIATIONS ABOUT THESE AGREEMENTS, THE BERLIN QUESTION CONSTITUTED THE MAIN DIFFICULTY. WE EXPECT, HOWEVER, TO BE ABLE TO REACH AGREEMENT WITH THE SOVIETS IN THE NEXT FEW DAYS, ENSURING THE FORMAL AND FACTUAL INCLUSIONS OF BERLIN (WEST).

6. WHILE THE SUPPLEMENTARY AIR TRAFFIC AGREEMENT INVOLVED THE PROBLEM OF KEEPING OPEN THE OPTION FOR LATER LUFTHANSA LANDING RIGHTS IN BERLIN- TEGEL ON ITS FLIGHTS TO MOSCOW AND TOKYO, IT WAS NECESSARY IN THE CASE OF THE OTHER AGREEMENTS TO PREVENT THE SOVIET UNION FROM DILUTING, BY SUPPLEMENTARY STATEMENTS, THE SO CALLED FRANK- FALIN CLAUSE (ARTICLE 10 OF THE TRADE AGREEMENT) WHICH HAS BEEN ACCEPTED IN PRINCIPLE. IN CASE OF THE SCIENTIFIC- TECHNICAL AGREEMENT, IT WAS MOREOVER NECESSARY TO ENSURE THAT THE BERLIN CLAUSE ALSO EXTENDS TO AGREEMENTS SIGNED UNDER THE UMBRELLA OF THIS AGREEMENT BETWEEN NON- GOVERNMENTAL AGENCIES.

7. ANOTHER MAJOR POINT IN THE TALKS WILL BE THE PROBLEMS OF EUROPEAN SECURITY. WE ASSUME THAT THE SOVIETS WILL ATTEMPT TO COMMIT US TO A DATE FOR THE BEGINNING OF THE CONFERENCE OF FOREIGN MINISTERS INDEPENDENTLY OF THE PROGRESS OF THE MPT IN HELSINKI. IN THIS AS IN OTHER QUESTIONS, WE SHALL ARGUE ON THE BASIS OF OUR ALLIANCE- POSITION. MBFR WILL ALSO BE A SUBJECT FOR THE TALKS. A TOUR D' HORIZON WILL PROBABLY COMPRISE SUCH SUBJECTS AS THE MIDDLE EAST AND VIETNAM.
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US MISSION BERLIN
SALT TWO
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